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7	Attorneys for Plaintiff,	
8	Department of Fair Employment and Housing (Fee exempt, Gov. Code, § 6103)	
9	IN THE SUPERIOR COURT (OF THE STATE OF CALIFORNIA
10	IN AND FOR THE COUNTY OF ALAMEDA	
11		
	,	
12	DEPARTMENT OF FAIR EMPLOYMENT AND HOUSING, an	Case No.: RG20078727
13	agency of the State of California,	NOTICE OF MOTION AND
14	Plaintiff,	UNOPPOSED MOTION TO APPROVE [PROPOSED] CONSENT
15	vs.	DECREE; DECLARATION;
16	VASONA MANAGEMENT, INC., a California	EXHIBITS
	Corporation; NORTHGATE, LLC, a California	
17	Limited Liability Company; 133 NORTH TEMPLE, LLC, a California Limited Liability	Judge: Hon. Frank Roesch
18	Company; 284 TYRELLA, LLC, a California Limited Liability Company; ADELAIDE	Department: 17
19	PINES, LLC, a California Limited Liability	Hearing Date: March 16, 2022
20	Company; ADOBE LAKE, LLC, a California Limited Liability Company; AMADOR	Hearing Time: 3:00PM
	CONCORD, LLC, a California Limited	Reservation No. 146021417924
21	Liability Company; BLOSSOM VILLAGE, LLC, a California Limited Liability Company;	Action Filed: October 16, 2020
22	BROOKVALE CHATEAU, LLC, a California Limited Liability Company; CARMEL HOUSE,	
23	LLC, a California Limited Liability Company;	
24	CATALINA CREST, LLC, a California Limited Liability Company; CATCREST, LLC, a	
25	California Limited Liability Company; CONCORD PROPS., LLC, a California Limited	
	Liability Company; FREMONT MANOR, LLC,	
26	a California Limited Liability Company; GLEN OAKS, LLC, a California Limited Liability	
27	Company; HIDDEN LAKE, LLC, a California Limited Liability Company; LG CREEK APTS.,	
28	LLC, a California Limited Liability Company;	
	1	

1 LOGAN PARK BAY APTS., LLC, a California Limited Liability Company; LORENZO, LLC, a California Limited Liability Company; MAAS COMMONS, LLC, a California Limited Liability Company; MAAS CRESTVIEW 3 LIMITED PARTNERS, a California Limited Partnership; MAAS TAXCO, LLC, a California Limited Liability Company; MARINA BREEZE, LLC, a California Limited Liability Company; MISSION PARK GILROY, LLC, a California Limited Liability Company; PACIFIC HOTELS, INC., a California Corporation; PASEO HAYWARD, LLC, a California Limited Liability Company; THE PENTHOUSE, LLC, a California Limited Liability Company; REDWOOD PLAZA, LLC, a California Limited Liability Company; SYCAMORE COMMONS, LLC, a California Limited Liability Company; WALNUT CREEK 10 PROPERTIES, LLC, a California Limited 11 Liability Company; WASHINGTON TOWNHOMES, LLC, a California Limited Liability Company; WHITMAN, LLC, a 12 California Limited Liability Company; WINDY 13 HILL PROPERTY VENTURES, LLC, a California Limited Liability Company, and DOES ONE through TEN, inclusive, 14 Defendants. 15 16 KEVIN KISH, Director, Department of Fair Employment and Housing, PROJECT 17 SENTINEL, a California non-profit organization, Real Parties in Interest. 18

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TO ALL PARTIES AND THEIR COUNSEL OF RECORD:

PLEASE TAKE NOTICE that on March 16, 2023 at 3:30 PM or as soon thereafter as the matter may be heard in Department 17 of this Court, located at René C. Davidson Courthouse with the Honorable Frank Roesch presiding, Plaintiff moves the Court for approval of the proposed Consent Decree negotiated and executed by the Parties to resolve the claims in the above caption action. Plaintiff has provided a copy of the moving papers to all Parties and Plaintiff is informed that the remedy requested in this motion (i.e. entry of the proposed Consent Decree) is unopposed. This unopposed motion is based on the memorandum below, and the Proposed Consent Decree with accompanying

exhibits.

DATED: 2/9/2023

CALIFORNIA CIVIL RIGHTS DEPARMTENT, formerly DEPARTMENT OF FAIR EMPLOYMENT & HOUSING

Rumduol Vuong

California Civil Rights Department, formerly Department of Fair Employment and Housing

Rundowl Jum

UNOPPOSED MOTION FOR APPROVAL OF PROPOSED CONSENT DECREE

I. <u>INTRODUCTION</u>

Plaintiff California Civil Rights Department, formerly the Department of Fair Employment and Housing, ("CRD" of the "Department") requests that the Court enter the Proposed Consent Decree ("Consent Decree"). Plaintiff, Plaintiff Intervenors Project Sentinel, David Hammerbeck, Charlie Best, and J.B., a minor ("Intervenors"); Defendants Northgate, LLC, 133 North Temple, LLC, 284 Tyrella, LLC, Adelaide Pines, LLC, Adobe Lake, LLC, Amador Concord, LLC, Blossom Village, LLC, Brookvale Chateau, LLC, Carmel House, LLC, Catalina Crest, LLC, Catcrest, LLC, Concord Props., LLC, Fremont Manor, LLC, Glen Oaks, LLC, Hidden Lake, LLC, LG Creek Apts., LLC, Logan Park Bay Apts., LLC, Maas Commons, LLC, Maas Crestview Limited Partners, Maas Taxco, LLC, Marina Breeze, LLC, Mission Park Gilroy, LLC, Pacific Hotels, Inc., Paseo Hayward LLC, The Penthouse, LLC, Redwood Plaza, LLC, Sycamore Commons, LLC, Walnut Creek Properties, LLC, Washington Townhomes, LLC, Whitman, LLC, Windy Hill Property Ventures, LLC, Windy Hill P Three LP, Windy Hill Four MF, LLC (collectively, "Owner Defendants"); and Defendant Vasona Management, Inc. ("Vasona") (collectively the "Parties") negotiated and executed the Proposed Decree.

Plaintiff has provided Intervenors, Owner Defendants, and Vasona a copy of the instant motion. Counsel for these Parties have confirmed that they do not oppose the entry of the proposed Consent Decree. As such, Plaintiff CRD requests the Court enter the proposed Consent Decree, which would resolve all claims in the CRD's October 16, 2020 Complaint and Intervenors' July 30, 2021 Complaint. (California State Auto. Assn. Inter-Ins. Bureau v. Superior Court (1990) 50 Cal.3d 658, 663 [citing Kramer, Consent Decrees and the Rights of Third Parties (1988) 87 Mich.L.Rev. 321, 325; 2 Cal. Civil Procedure Before Trial (Cont.Ed.Bar 1978) § 34.1, pp. 485–486 ["In a stipulated judgment, or consent decree, litigants voluntarily terminate a lawsuit by assenting to specified terms, which the court agrees to enforce as a judgment...As the high court has recognized, stipulated judgments bear the earmarks both of judgments entered after litigation and contracts derived through mutual agreement"].)

Here, entry of the Consent Decree is appropriate as CRD's settlement is not bound by class action standards, and is instead governed by the Fair Employment and Housing Act, Government Code section 12900 et seq. ("FEHA") and the applicable legal standard for consent decree. Specifically,

FEHA authorizes the Department to resolve this litigation through a mutually negotiated settlement that provides relief to the Department and to individuals who suffered harm as a result of the conduct alleged in CRD's complaint. Moreover, the Court should enter the Consent Decree as the terms of the Consent Decree are fair, adequate, and reasonable and conforms to California law.

II. STATUTORY BACKGROUND

CRD is California's civil rights enforcement agency charged with "actively investigating, prosecuting and conciliating" discrimination in employment, housing, public accommodations, and government spending, among other things. (*State Pers. Bd. v. Fair Empl. & Hous. Com.* (1985) 39

Cal.3d 422, 431.) The California Legislature created the FEHA as a comprehensive remedial scheme to eliminate discrimination, declaring it "an exercise of the police power of the state for the protection of the welfare, health, and peace of the people of this state." (Gov. Code, § 12920.) The central purpose of the FEHA is to prevent, eliminate, and remedy discrimination in employment, housing, and other aspects of daily living. (Gov. Code, §§ 12920-12921; 12930 & 12948 [incorporating certain personal rights statutes in Civil Code, section 51 *et seq.* and Government Code, section 11135 into the FEHA and CRD's enforcement authority]; see also *Harris v. City of Santa Monica* (2013) 56 Cal.4th 203, 223-224.) The FEHA, including its provisions governing CRD's obligations and authority to investigate and initiate enforcement actions, is "construed liberally for the accomplishment of the purposes of [the Act]." (Gov. Code, § 12993, subd. (a); see also *Rojo v. Kliger* (1990) 52 Cal.3d 65, 73.)

In furtherance of the Legislature's goal to eliminate discriminatory practices (Gov. Code, § 12920), the Legislature has given CRD the authority and the duty to enforce the FEHA through the receipt, investigation, conciliation, mediation, and prosecution of complaints alleging practices made unlawful pursuant to the FEHA and incorporated civil rights laws. (Gov. Code, § 12930, subd. (f); see also *State Pers. Bd.*, 39 Cal.3d at p. 431.) The FEHA establishes a complaint-filing procedure whereby an individual aggrieved person may file a housing discrimination complaint with the department. (Gov. Code, § 12980, subd. (a).) The Department's director or their authorized representative may also make, sign, and file a complaint. (*Id.* at subd. (b).) FEHA further authorizes the Department to "bring a civil action in the name of the department, acting in the public interest, on behalf of the aggrieved person as a real party in interest...in the same manner and with the same powers as provided in Section 12965,

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except that where the provisions of this article provide greater rights and remedies to an aggrieved person than Section 12965, the provisions of this article shall prevail." (Gov. Code, § 12981, subd. (a)(1).) A director may pursue a civil action within two years of the filing of an administrative complaint for a group or class of individuals. (Gov. Code, § 12965, subd. (a)(5)(A).) However, such an action is not subject to class action certification requirements. (Dept. Fair Empl & Hous. v. Law Sch. Admission Council, Inc. ("LSAC") (N.D. Cal. 2013) 941 F.Supp.2d 1159, 1166 [holding that the Department was not subject to class action requirements of Rule 23 of the Federal Rules of Civil Procedure]; Vuong Decl., Exh. B, Dept. Fair Empl & Hous. v. The Walt Disney Co., et al. (Super. Ct. L.A. County, 2021 No. 20STCV19182 [trial court held that Department is not subject to class action certification requirements].).

In actions brought by the Department, the FEHA provides for broad relief to make discrimination victims whole. (Gov. Code, § 12965, subd. (d) ["A court may grant as relief in any action filed pursuant to subdivision (a) any relief a court is empowered to grant in a civil action brought pursuant to subdivision (c) (governing private actions), in addition to any other relief that, in the judgment of the court, will effectuate the purpose of this part." [emphasis added)]; see also Gov. Code, § 12981, subd. (a)(1) [providing the Department the full scope of Section 12965's authority in housing discrimination cases].) In addition to the powers and remedies available under Section 12965, the Court may also grant in housing cases "actual and punitive damages and may grant other relief, including the issuance of a temporary or permanent injunction, or temporary restraining order, or other order, as it deems appropriate... the court may, at its discretion, award the prevailing party, including the department, reasonable attorney's fees and costs, including expert witness fees, against any party other than the state." (Gov. Code, § 12989.2.)

PROCEDURAL BACKGROUND III.

In April 2017, Project Sentinel, a non-profit fair housing organization, filed an administrative complaint with the CRD against the Northgate Savoy, a 26-unit complex in Fremont, alleging discrimination based on familial status. Pursuant to CRD's authority to pursue group or class relief, CRD filed its own administrative complaint in April 2018 and an amended complaint in July 2019 encompassing all subject properties in this action, alleging that Vasona and Owner Defendants' rules

prohibiting play in common areas and requiring parental supervision of children under 18 in all common 1 2 3 4 5

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areas at these properties violated FEHA and Unruh. CRD investigated allegations made in the administrative complaints, including conducting written discovery and interviewing witnesses. Subsequently, March 2019, CRD and Defendants participated in a mediation and the Parties attended another mediation in October 2019.

After these unsuccessful efforts at mediation, CRD filed a civil action on October 16, 2020, bringing suit in its own name to remedy violations of FEHA and the Unruh Civil Rights Act, as incorporated into FEHA (Gov Code §§ 12930(f)(2), 12955(d)). Thereafter, several defendants filed an unsuccessful motion challenging joinder and venue. On July 30, 2021, Intervenors filed a complaint in intervention over the objection of several Defendants. After filing the civil action, CRD issued written discovery to Defendants. On January 27, 2022, Defendants filed a motion for summary judgement, arguing that CRD lacked standing to file suit after it eliminated the alleged unlawful practice. Prior to CRD's deadline to oppose this motion, the Parties attended a successful mediation and filed a notice of settlement to the Court on March 9, 2022. In the intervening time, CRD and Vasona have negotiated a proposed Consent Decree, which the Parties now ask the Court to enter.

The proposed Consent Decree negotiated by the Parties includes substantial monetary relief for tenants who lived at the affected properties with children under 18 from April 13, 2016 to July 1, 2019 ("Group/Class Members") along with robust affirmative injunctive remedies for a five-year duration that are designed to prevent further instances of discriminations. (Vuong Decl., Exh. A.) As set forth in more detail in Part IV.B. below, the proposed Consent Decree provides for the creation of a \$3 million settlement fund, from which \$2.6 million will be allocated to Group/Class Members; \$240,000 will be allocated to Intervenors; and \$112,440 will be allocated to CRD as a fraction of its actual attorneys' fees and costs. CRD anticipates that approximately 3,520 individual tenants who reside or resided in 1,838 units will be eligible for relief under the Consent Decree' terms. The Consent Decree furthermore prohibits Defendants from publishing, enforcing, or applying rules that require parental supervision of children in common areas or prohibit outdoor play/sports activities in common areas, which is the very harm that CRD alleged occurred here, and imposes the additional requirement that Vasona provide CRD the rules, policies of guidelines for tenants that involve such conduct, thereby providing additional

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safeguards for tenants with children to be free of discrimination based on familial status. The Consent Decree also includes provision to educate and raise awareness of tenants' rights, including their rights under the proposed Consent Decree, by requiring the provision and publication of materials on those rights. Similarly, the proposed Consent Decree requires Vasona to implement policies by which tenants, housing applicants and employees may report incidents of discrimination as well as providing four hours of training to property management staff. Lastly, to ensure compliance, the proposed Consent Decree contains annual reporting requirements to the CRD.

IV. LEGAL GROUNDS FOR ENTRY OF PROPOSED CONSENT DECREE

As CRD's settlement is not subject to class action settlement requirements, the Court may enter the proposed Consent Decree if it finds that it is fair, adequate, reasonable, and complies with applicable law. The Court should find the proposed Consent Decree—which was primarily negotiated by CRD, the government agency tasked with enforcing California's civil rights laws, and contains broad relief for aggrieved individuals and the public interest—is fair, reasonable, and adequate and complies with California law.

A. CRD Litigation is Exempt from Civil Code 382 and is not Subject to Same Procedures as Class Action Settlements

As an initial matter, CRD's ability to seek relief for a class is derived from the authority vested in CRD by FEHA and is not predicated on California Code of Civil Procedure Section 382; thus, CRD's settlement is not subject to same procedures for class action settlements.

CRD, like other public prosecutors, may seek group wide relief in enforcement actions which are not subject to a private party's class certification rules such as Civil Procedure Section 382 [hereinafter Section 382 or class certification rule]. (See People v. Pacific Land Res. Co. (1977) 20 Cal.3d 10, 17 ["an action by the People lacks the fundamental attributes of a consumer class action filed by a private party. The Attorney General or other governmental official who files the action is ordinarily not a member of the class ... and the claims and defenses are not typical of the class."].)

FEHA authorizes CRD to prosecute group or class violations, as set forth in Government Code section 12965, subdivision (a)(5)(A). Article 2 of FEHA, governing housing discrimination, confers on the Department and the Director the same enforcement authority established as those set forth in Section

12965. (See Gov. Code, §12981, subd. (a)(1).) Moreover, in prosecuting a civil action, CRD does not "stand in the shoes" of the victims of discrimination, but rather the agency acts independently on its own statutory authority to protect and prosecute the public interest and welfare under FEHA. (Gov. Code, §§ 12930, subd. (h), 12965, subd. (a), 12920; State Pers. Bd., 39 Cal.3d at p. 444 [distinguishing rights of private individuals versus the role that CRD plays as a public prosecutor testing a public right].) And in such litigation, CRD is "the master of its own case" and as such has discretion regarding settlement terms. (See EEOC v. Waffle House (2002) 534 U.S. 279, 291 [addressing the EEOC's parallel enforcement powers under federal law].) Here, as the master of its case, CRD has negotiated and a Consent Decree which provides for substantial monetary remedies to a broad group of victims and robust affirmative relief designed to prevent future discrimination.

B. The Court Should Grant the Proposed Consent Decree Because It Is Fundamentally Fair, Adequate, and Reasonable and Conforms to Applicable Laws

In determining whether to enter a consent decree, courts examine whether the decree is fair, adequate, and reasonable and conforms to applicable laws. (*United States v. Oregon* (9th Cir. 1990) 913 F.2d 576, 580.)¹ Indeed, "[t]he central feature of any consent decree is that it is not an adjudication on the merits. The decree may be scrutinized by the judge for fairness prior to his approval, but there is no contest or decision on the merits of the issues underlying the lawsuit." (*Reed v. United Teachers Los Angeles* (2012) 208 Cal.App.4th 322, 329-330 [quoting *Ashley v. City of Jackson, Miss.* (1983) 464 U.S. 900, 902 [Rehnquist, dissenting]].) Thus, before approving a consent decree, a trial court must independently determine that the proposed agreement is "fundamentally fair, adequate, and reasonable" and "conform[s] to applicable laws." (*Oregon*, 913 F.2d at p. 580; *see also Arizona v. City of Tucson* (9th Cir. 2014) 761 F.3d 1005, 1010–14.) "The trial court has broad discretion to determine whether the settlement is fair," and among the relevant factors for a determination of fairness is "the presence of a governmental participant." (*Dunk v. Ford Motor Co.* (1996) 48 Cal.App.4th 1794, 1801; see also *Reed*,

Where only federal courts have considered issues before a state court, and only under federal law, those "decisions provide substantial guidance." (*Gelfo v. Lockheed Martin Corp.* (2006) 140 Cal.App.4th 34, 55.) Where federal and state statutes

[&]quot;share the goal of eliminating discrimination, we often look to federal case authority to guide the construction and application of FEHA, particularly where parallel statutory language is involved." (*Id.* at p. 57.)

208 Cal.App.4th at p. 336-37.)²

Initially, the monetary relief contained in the Consent Decree is fair, adequate, reasonable and conforms to California laws. The overwhelming majority of the monetary relief will go to Group/Class Members, and the Consent Decree does not abridge any rights of prospective tenants. As part of the settlement, Vasona agrees to pay a total of \$3 million in monetary relief. (Vuong Decl., Exh. A. ¶51.) Over \$2.6 million will be allocated to Group/Class Members, with \$240,000 to Intervenors inclusive of their attorney's fees and costs, and only \$112,440 to CRD for its fees and costs. (Id. at ¶¶ 58-60, 72, 73.) Thus, the overwhelming majority of the monetary relief will go to affected group members (i.e., tenants with children under the age of 18) who lived at one of the properties from April 16, 2016 to July 1, 2019. (Id. at ¶ 66). Group members will be provided notice by a claims administrator and execute a release to obtain monetary relief. (Id. at ¶¶ 31, 51-53, 62-69.)

The amount of attorneys' fees sought by CRD is modest. At the time of the mediation in January 2022, expended over 1,874 hours in investigating and litigating the matter, which amounted to over \$1.1 million in attorney's fees. (Vuong Decl. at ¶ 2.) Since then, CRD has spent an additional 261.7 hours negotiating the Consent Decree, which amounts to an additional \$205,707 in fees as of the filing of this motion. (Id. at ¶ 3.) As such, CRD has expended a more than \$1.3 million in fees on this matter, and the requested amount of fees (\$112,440) is approximately 8.5% of CRD's total lodestar and just 3.75% of the total settlement amount. This is drastically discounted compared to class action matters, where attorney's fees often encompass a third of the settlement amount. (See Laffitte v. Robert Half Internat. Inc. (2016) 1 Cal.5th 480, 486 [holding that trial court approval of a settlement in an employment class action matter where the attorney fees awarded amounted to a third of the recovery was not erroneous and approving of the use of attorney fees as a calculated percentage when fees are awarded out of a common fund].)

The Consent Decree is also fair, adequate, reasonable and in compliance with California law as the affirmative relief provisions are designed to prevent housing discrimination. The Consent Decree contains targeted injunctive remedies on the part of Vasona and Owner Defendants. Specifically, over

² In *Reed*, the Court did not approve a proposed consent decree that harmed the rights of third parties, without a decision on the merits. (*Reed*, 208 Cal.App.4th at p. 336-37.) Here, the Consent Decree does not abrogate the rights of any third parties and indeed provides for substantial monetary relief to third-party Group/Class Members, without an opt-in requirement.

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the period of a five-year decree, Vasona will submit rules regarding the supervision of children or residents' outdoor activities to CRD for review and approval (Vuong Decl., Exh. A ¶ 35), thus providing a safeguard that such rules do not run afoul of FEHA. The Consent Decree seeks to educate tenants about their rights under the Consent Decree and FEHA by requiring posting of the Consent Decree at Vasona's offices and on its website (Id. at ¶ 36), and distribution and posting of materials about tenants' rights. (Id. at ¶¶ 41, 42.) The Consent Decree further requires Vasona to take active steps to prevent discrimination in the future by: developing, maintaining, and distributing policies on the eradication and prevention of discrimination (id. at ¶¶ 43-46); developing procedures for reporting incidents of discrimination (Id. at ¶ 44); training any person involved in the managing or renting of property for four hours annually (Id. at ¶ 47); and annually reporting to CRD about Vasona's compliance with the Consent Decree as well as Vasona's receipt of and investigation into complaints of discrimination (Id. ¶¶ 48-49). Owner Defendants are also prohibited from engaging in future discrimination, including from publishing, applying, or enforcing discriminatory rules at properties they own or manage, and will report annually to CRD regarding their compliance with these obligations. (Id. at ¶¶ 32-34, 37, 38, 50.) Thus, the proposed Consent Decree puts into place a framework designed to prevent discrimination and is thus fair, adequate, reasonable and conforms with California law.

The Court should further enter the Consent Decree as it was negotiated at arm's length primarily by CRD, an agency tasked with enforcing California's civil rights laws, and Defendants. In examining a consent decree entered into and negotiated by the government, "the courts should pay deference to the judgment of the government agency which has negotiated and submitted the proposed judgment." (Randolph, 736 F.2d at p. 529 (citing Marshall v. Holiday Magic, Inc. (9th Cir.1977) 550 F.2d 1173, 1178); see also see also Dunk, 48 Cal.App.4th at p. 1801 [listing government participation as a factor in whether a settlement is fair]; United States v. Akzo Coatings of Am., Inc. (6th Cir. 1991) 949 F.2d 1409, 1436 [noting judicial deference towards approving settlements is particularly strong where the decree has been negotiated by government attorneys on behalf on a government agency that is an expert in its field].) CRD has played an active and primary role in negotiations with Defendants, which weighs in favor of finding that the Consent Decree is adequate, reasonable, and in compliance of California laws.

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Additional factors that support a finding that the decree is fair, adequate, reasonable, and in compliance with California law are that the Consent Decree was reached only after a robust investigation, the bringing of this lawsuit, and initial adversarial discovery. (*Reed*, 208 Cal.App.4th at p. 337 [including as considerations relevant to a finding of fairness the facts that the settlement was reached through arm's-length bargaining following adequate investigation and discovery for "counsel and the trial court to act intelligently"].) The settlement was reached only after substantial discovery in both CRD's investigation as well as litigation. Negotiations involved CRD and experienced counsel representing Defendants and Intervenors. These facts thus support a finding that the Consent Decree is both procedurally and substantively fair. Lastly, the proposed Consent Decree is in the public interest as settlement of this housing case will provide monetary and injunctive relief for the benefit of thousands of tenants in the State of California.

V. <u>CONCLUSION</u>

For the foregoing reasons, the Court should approve the Consent Decree. It is fair, reasonable, and adequate and conforms to California law.

DATED: 2/9/2023

CALIFORNIA CIVIL RIGHTS DEPARMTENT, formerly DEPARTMENT OF FAIR EMPLOYMENT & HOUSING

Rumduol Vuong

California Civil Rights Department, formerly Department of Fair Employment and Housing

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